

Summary ESPP working meeting on recycled nutrients in EU Fertiliser Regulation revision

Brussels, 29th June 2016

Participants: see list annexed

DG presentation (see slides annexed)

Eric Liégeois and Vincent Delvaux, DG GROW welcomed this meeting as an informal discussion forum providing input to the Commission proposal. The formal Council and Parliament decision process, including consultation of EESC and Committee of Regions, is now underway. An EU Fertilisers Working Group meeting is planned **Monday 7th November 2016** to enable formal exchange between Member States, stakeholders and Commission. DG GROW is reflecting on how and when discussions to raise awareness about the future possible candidate Conformity Assessment bodies (could be in October 2016 if time allows).

They outlined key objectives of the proposed revised Fertiliser Regulation (FR) as follows:

- take into account innovations such as nutrient recycling, precision delivery and slow-release fertiliser products, organic carbon and bio-stimulants which enhance nutrient uptake and soil quality. The FR respects the new regulatory approach and will facilitate innovation, by enabling flexible testing standards to show compliance, rather than the current system of rigid type-bound standards
- new materials/products will only be added into the FR (modifications of annexes) if a “real market” is demonstrated
- guarantee safety for food production. The text introduces legal responsibility for fertiliser manufacturers (not farmers as users) for possible impacts of their product throughout the food chain
- improve coherence between FR and other legislation (Waste, REACH, Animal By-Products (ABPs), see below). EU fertilisers, under the new FR (showing conformity to both CMC – Component Material Category - and PFC – Product Function Category - criteria), will de facto leave waste status, so avoiding current differing implementations of End-of-Waste criteria between Member States.
- “optional harmonisation”. EU fertilisers can be placed on the market in any MS. However, MS can authorise additional national fertilisers. MS can also, if they wish, choose to apply mutual recognition and so authorise also in their own territory a national fertiliser from another MS.

Regarding definitions of CMCs

- the empty box for ABPs (CMC11) will be completed by DG SANTE, but only after the FR text is published. DG SANTE and ABP experts will define the “end point” in different ABP materials/processing chains beyond which the material can become a FR product, subject to conformity to FR requirements. However, ABP systems for sanitary safeguard and urgency procedures will continue to apply.



- For CMC6 (food industry by-products), the current FR proposal covers only a small number of listed, specific food-industry streams. DG GROW is aware that there are many others. Difficulty is that MS have varying positions regarding the “Waste” status of such flows. This list could be widened by Parliament/Council, subject to only adding materials which pose no contamination risks and which have a potential market for trade for nutrient recycling. Similarly, the definition of “mechanically processed” plant materials CMC2 could be widened.
- Also, it would make sense to specify that CMC6 materials can be used as input to CMC3 and CMC5 (composts and digestates)

On the above points, meeting participants suggested **need to clarify** in FR wording that:

- MS should not be able to maintain national End-of-Waste criteria for EU FR conform materials (Art 18): otherwise an EU FR fertiliser could still be a “waste” in the MS
- Can a MS authorise as a national fertiliser a product made of EU FR CMCs but which does not meet EU FR PFC contaminant criteria ?
- EU FR conformity should mean that not only an EU FR product can be placed on the market (“sold”) in any EU MS, but also that it can be used in agriculture, horticulture and forests (“applied”)

Stakeholder organisation proposals and other dossiers underway

Presentations were made summarising main positions and proposals of stakeholder organisations: ESPP, Copa Cogeca, European Biogas Association, European Compost Network, Fertilisers Europe, ECOFI, Eureau. See slides annexed.

ESPP also summarised the JRC ‘STRUBIAS’ work now launched to develop impact assessment and proposed criteria for integration of **struvite, ash-based materials and biochars** into the FRs (see in ESPP slides and in DG GROW slides)

ESPP and Koen Desimpelaere summarised the EIP-AGRI Focus Group on Agricultural Use of Recycled Nutrients (FG19) see ESPP slides attached. This is independent to the FR process, but of relevance. **ESPP invited input for the Focus Group experts’ process on quality and monitoring standards for recycled nutrient products** (case studies/experience, examples of standards systems in operation, proposals for local testing or demonstration project (Operational Groups), R&D or dissemination needs ...

DG GROW also pointed to **Vanguard Initiative Bio-Economy pilot project “Biogas Beyond Energy”**,¹ particularly concentrating on products from digestate of livestock manure, led by Lombardy Region (Gabriele Boccasile present).

¹ See Lombardy Region press release 21/6/2016 <http://www.regioni.it/dalleregioni/2016/06/21/lombardia-biogas-e-energia-fava-intesa-con-industria-bioeconomia-importante-in-momento-di-crisi-464769/> and Bio-Economy pilot http://s3vanguardinitiative.eu/sites/default/files/contact/image/vanguard_initiative_flyer_bio_1.pdf



Discussion of FR issues identified

During the afternoon (DG GROW no longer present due to other engagements), the following points were identified by participants as important for ensuring the FR workability for recycled nutrients:

STRUBIAS process: struvite, ash-based materials, biochars

- important that JRC work progresses in order to enable validation by stakeholders and MS and integration into the FRs at the same time as or immediately after FR adoption
- need for a pragmatic approach, avoid encyclopaedic inventory all information, rather pragmatic compilation of sufficient information to show real market and safety and to define operational criteria

Other new CMC categories

- Mineral N fertiliser products from biogas/digester ammonia stripping
- Mineral concentrates after membrane separation in liquid waste streams / manures (subject to having sufficient nutrient concentrations to have fertiliser value)
- Precipitated recovered phosphates (other than struvite)
- Processed manure (e.g. dried, pelletised, nutrient balanced) – may be covered by currently empty box CMC11 = ABPs) – with the essential requirement being sanitisation

PROPOSED ACTION: ESPP to consult to prepare a list of all possible ‘candidate materials’ which seem to be currently not covered by the FR annexes.

Objective is not necessarily to push for addition of all identified materials, but to have an overview of possibilities.

Criteria for adding future new CMC categories

The criteria for adding/modifying Annexes I- IV as written in Art. 42.1 pose questions as written. Absence of risk or likely trade may not be pertinent for a CMC which is used as a raw material for fertiliser production: these criteria are applicable to products placed on the market, not to raw materials². Participants note however that it should not be possible to simply “dilute” contaminants in CMCs (combining with other raw materials with lower levels of a given contaminant to achieve PFC contaminant limits).

PROPOSED ACTION: ESPP to request to clarify this with DG GROW and at STRUBIAS working group, in particular regarding ashes where different ashes can either be raw materials or directly fertilisers

² For example, an incineration ash may contain high heavy metal levels (hazardous waste) and be then converted into an inorganic fertiliser by a process on the incinerator site (energy use) in which the heavy metals are removed so that the product respect PFC1 contaminant limits. In this case, there is no trade and no risk after processing. If the ash is not admitted as a CMC, however, then the product cannot be sold as an EU fertiliser.



Widening of CMC6 food industry by-products

Current list is highly restrictive.

Some participants would prefer, rather than a list (which will inevitably forget some locally specific food industry), a definition specifying that **all food, animal feed, cosmetic industry and bio-energy by-products and sludges** should be included, unless they contain chemicals which are not authorised under these regulations.

One participant noted that organic residues from food industries have “waste” status by the Waste Framework Definition, not “by-product”, posing issues of wording and of interaction with Waste Framework Definition

PROPOSED ACTION: ESPP to propose, after exchange with participants, a possible open definition wording, and to compile a list of proposed materials to add.

Traceability

General agreement of participants to the principle of requiring traceability for all CMCs, through to final fertiliser product, susceptible to contain organic contaminants from: sewage biosolids (which is currently excluded from FRs), animal manures (maintain existing traceability as defined in ABP Regulation)³, (separatively collected) household food wastes. NOTE: mechanically separated household organic wastes are excluded in proposed FR.

Traceability should be designed to be pragmatically feasible, e.g. lists of farms, not by individual time/batches (not possible in anaerobic digester with several day – week residence time), for concerned production line not for whole plant.

Traceability is considered by participants as important for user and consumer confidence, feasible if pragmatically defined (e.g. already done for Nitrates Directive manures) and susceptible to incite to improve quality management.

It would be necessary to clarify who is responsible for ensuring and controlling such traceability.

PROPOSED ACTION: define a joint proposal on traceability between a number of stakeholders to put to Council/Parliament. ESPP to take lead

Sewage sludge / bio-industry sludge / mechanically sorted municipal waste

There are different positions between stakeholders regarding acceptance of sewage biosolids as input materials, e.g. to composts, digestates.

For other input materials to composts and digestates, there is a need for more precise input materials list, with reference to waste codes. In particular, clarification is needed regarding food waste from households, because different MS apply different definitions.

³ The traceability of manure is defined on the current ABP regulation. The “Commercial document” standardises the data (Annex 7 chap 3 of RCE 142/20011)



Effectiveness as a fertiliser / P solubility / nutrient content

Participants generally agreed that SOME minimum requirements should be fixed for nutrient availability for fertiliser PFCs – in order to ensure that a product is indeed a fertiliser. However, participants had differing positions as to which solubility tests should be required. Participants agreed that existing recognised phosphorus solubility tests should be used, but different MS have different test “traditions”.

The tests currently cited in Annex III (labelling) are CEN standardised (water, formic acid, NAC).

Participants agreed that water solubility for P should be specified in labelling, because this is important information for farmers, but that low water solubility does not necessarily mean low plant availability in all conditions (e.g. struvite). NAC (neutral ammonium citrate) solubility was suggested by several participants as a good indicator of plant availability of phosphorus (c.f. P-REX tests).

Dry matter definitions / minimum nutrient limits for organic fertilisers, composts & digestates

Positions varied on this question:

- some participants suggest that minimum nutrients contents for the (organic-containing) PFC categories, in particular PFC1(A), should be defined as % dry matter (not fresh weight) because dry matter is in any case more coherent and reliable (water content can vary with drying over time).
- others consider that % wet weight should be maintained, as this is generally current practice
- some participants proposed “organic matter” rather than “organic carbon” as criterion.
- Some suggest that these criteria need to be revised to ensure that composts and digestates, solid and liquid, are not excluded. These will in any case mostly have to be declared as “organic soil improvers” because of the minimum nutrient limits.

Animal by products

There is a strong expectation from participants as regards completing the current empty box for CMC11 “Certain Animal By-Products”. Important priority for a number of materials and sectors.

- Should cover (i) processed manure, e.g. appropriate hygienisation and (ii) mineral concentrates from manure (see above “new CMCs)
- Sanitised Category 2 & 3 animal by-products which are used directly as fertilisers or in fertiliser production

PROPOSED ACTIONS: concern of some participants that DG SANTE is not moving forward and not consulting on this. ESPP to coordinate action towards DG SANTE requesting preparation to be engaged now with objective to be ready and published at the same time as the FR.

ESPP to develop a concerted CMC11 list proposal.



Processed manure (Nitrates Directive)⁴

Participants consider that the Fertilisers Regulation revision is an important opportunity to clarify the application by MS and by the European Commission (Nitrates Directive PROPOSED ACTION Programmes) of what is covered or not by “processed manure” under the Nitrates Directive, in particular for:

- Solid and liquid mineral-form fertiliser products, which no longer behave in the soil/crop system like organic manure materials. An “End-of-Manure” processing point could be defined.
- Organic products which are produced in processes using partly manure input, partly other inputs (e.g. anaerobic digester using mixed feeds)

PROPOSED ACTION: establish a WORKING GROUP of concerned stakeholders to develop proposed wording and consult concerned Regions and authorities (inc. DG ENVI), then to propose to Council and Parliament. ESPP will initiate, with aim to find a volunteer ‘coordinator’.

REACH

Need to explicitly clarify that CMC2 (mechanically processed plant material), CMC11 (ABPs), CMC4 and CMC5 (digestates), are not subject to REACH

Digestate categories – CMC4 Energy Crop Digestate, CMC5 Other Digestate

Participants agree with the principle of having a category of digestates made from “clean” plant materials, and possibly also manure, with lighter Conformity Assessment requirements and suggest to widen input materials for CMC4 to not only energy crops but also other crop residues and other green wastes (separately collected park and garden green wastes).

Specific wording and technical issues

Participants flagged as needing clarification or adjustment

- chemically synthesised organics
- bio-polymers
- “fossilised” carbon materials (exclude petrochemicals, but not peat)
- definition of “non-processed or mechanically processed biologically material” – make wider – use same wording in different CMCs
- biuret and other contaminant limits: testing should not be required in materials where contaminants can be justified to be not expected to be found

⁴ Processed manure: Art. 2(g) of the Nitrates Directive: “‘livestock manure’: means waste products excreted by livestock or a mixture of litter and waste products excreted by livestock, even in processed form”. See SCOPE Newsletter n° 100 <http://www.phosphorusplatform.eu/images/download/ScopeNewsletter100.pdf>



Positive definition of “inorganic fertilisers”

The current definition of “inorganic fertilisers” as everything which is left over after defining “organic” and “organo-mineral” is considered by many participants as susceptible to result in problems, and not clear for users and the market.

Reference is made to Fertilisers Europe proposal⁵. This limits C in “inorganic fertilisers” to 1% as organic carbon.

NOTE: it needs to be verified that materials such as recovered struvite with >1% organic C could be sold as “organo-mineral fertiliser” taking into account that these are defined as “co-formulations”.

⁵ Fertilizers Europe proposal for definition of “inorganic” fertiliser:

http://ec.europa.eu/transparency/regdoc/?fuseaction=feedbackattachment&fb_id=335A7E89-C10B-CF71-1052B67A4847DEC2 “An inorganic fertilizer shall not contain nutrients other than nutrients from animal or plant origin, unless processed into a mineral form. The maximum content of organic C in inorganic fertilizers should be limited at [1%] maximum. This excludes by convention carbon coming from coatings and from urea condensates”,



List of participants at ESPP Fertilisers Regulation meeting 29th June 2016 Brussels

| | | |
|-----------|--------------|---|
| Martin | Alm | EFPPA - European Fat Processors and Renderers Association |
| Margot | Auvray | FEAD (European Fed. Waste Management & Env. Services) |
| Jennifer | Bilbao | Fraunhofer IGB / BioEcoSIM |
| Gabriele | Boccasile | Lombardy Region, Agriculture |
| Nathalie | Buijs | FEAD (European Fed. Waste Management & Env. Services) |
| Nicolas | De La Vega | European Biogas Association |
| Rob | De Ruiter | Ecophos |
| Dominique | Dejonckheere | COPA-COGECA |
| Vincent | Delvaux | EU - DG GROW |
| Koen | Desimpelaere | EU EIP-AGRI |
| Caroline | Douhaire | Leibniz Science Campus Phosphorus Rostock |
| Philippe | Ehlert | Alterra (Wageningen) |
| Philippe | Eveillard | UNIFA France |
| Daniel | Frank | DPP German Phosphorus Platform |
| Kevin | Grauwels | Flanders Government |
| Patricia | Grolleman | ICL Fertilisers |
| Julie | Guérin | FNADE French Fed Waste Management & Depollution Services |
| Bengt | Hansen | Kemira |
| Ludwig | Hermann | Outotec |
| Antoine | Hoxha | Fertilisers Europe |
| Pierre | Jaouen | Roullier Group / Timac Agro Int |
| Laurent | Le Corre | Brittany Region |
| Olli | Lehtovaara | CEPI / Metsä Group |
| Irmgard | Leifert | European Compost Network (ECN) |
| Eric | Liégeois | EU - DG GROW |
| Erik | Meers | NuCy / University of Ghent / BioRefine Cluster |
| Simon | Minett | Challoch Energy BVBA, Belgium |
| Alexej | Parchomenko | Masters thesis manure recycling Denmark |
| Mike | Parr | PWR biochar |
| Benoît | Planques | Italpollina / ECOFI |
| Kaisa | Riiko | BSAG (Baltic Sea PROPOSED ACTION Group) |
| Marie | Sagen | IWA (International Water Association) |
| Ruben | Sakrabani | Cranfield University |
| Oscar | Schoumans | Alterra (Wageningen) |
| Stefanie | Siebert | European Compost Network (ECN) |
| Emilie | Snauwaert | VCM Mestverwerking |
| Tiffanie | Stefani | Fertilisers Europe |
| Chris | Thornton | ESPP (European Sustainable Phosphorus Platform) |
| Bertrand | Vallet | EUREAU (European water industry federation) |
| Kimo | van Dijk | ESPP (European Sustainable Phosphorus Platform) |
| Koen | Van Keer | Yara |
| Wiebren | van Stralen | LTO Netherlands |



Commission Proposal for a revised Fertiliser Regulation

ESPP workshop
29 June 2016

Eric LIEGEOIS - DG GROW

Why revising the Fertiliser Regulation 2003/2003?

- To create a level playing field between all fertilising products
- To better protect health and environment
- To facilitate nutrient recovery and reduce dependency from critical raw materials: make this industry more sustainable
- To reduce administrative burden and legal uncertainties (e.g. type listing, wastes status, animal-by-products status,...)

What are the trends observed in Fertilisers sector?

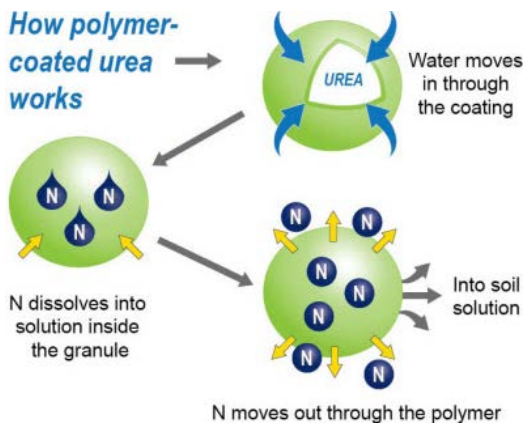


- **Precision farming: machinery, IT, GPS-assisted,...**

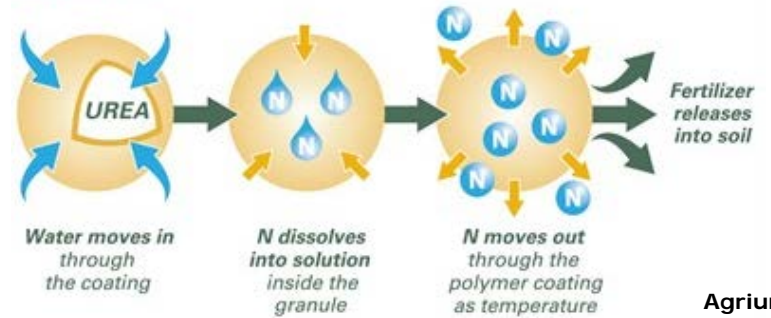
Crop-spraying drones can apply fertilizer more efficiently to save money and reduce environmental impact.



- **Products improvements: slow-release, blends, customisation,...**



Temperature-Controlled Diffusion
N = nitrogen



What are the trends observed in Fertilisers sector?

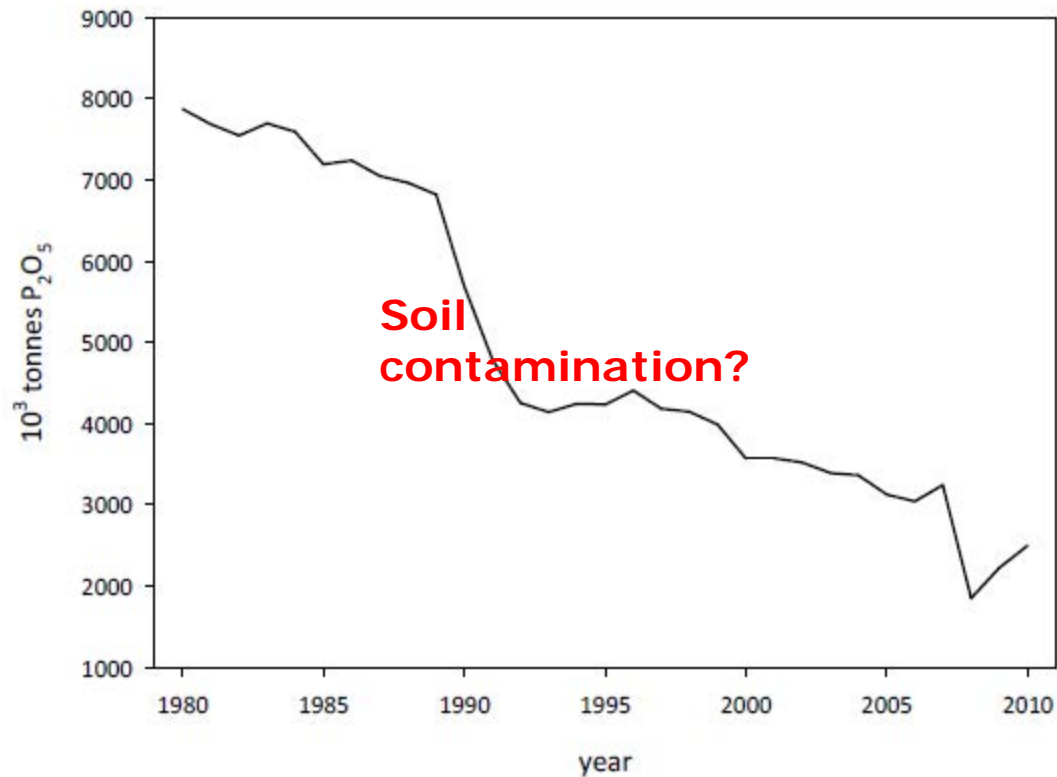


Figure 11 Evolution of mineral P fertilizer consumption (10^3 tonnes P_2O_5) in the EU-27 member states + Norway from 1980 to 2010 (source: IFA DATA (2012)).

How can a Fertilisers Regulation make use of fertilisers more sustainable?

- Increase users' choice or companies' portfolio for more sustainable products, by stimulating:
 - Diversification of feedstock (bio-based, recycled)
 - New features: slow-release, nutrient polymers, inhibitors, chelating agents, plant biostimulants,...
 - Blends, organo-minerals
- ➔ Levelling the playing field in access to market for all fertilising products

How can a Fertilisers Regulation make use of fertilisers more sustainable?(2)

- Strengthen informed choice of users: →labelling (help "advisors", support precision farming)
- Improve the environmental footprint of feedstock: → regulating levels of contaminants, impurities
- Improve the products' efficiency: → regulating minimum quality standards.

Today's situation in EU

Fertiliser
Regulation
2003/2003

Inorganic
Fertilisers

Liming
materials

Additives

+

EC Fertilisers

Type-
listing



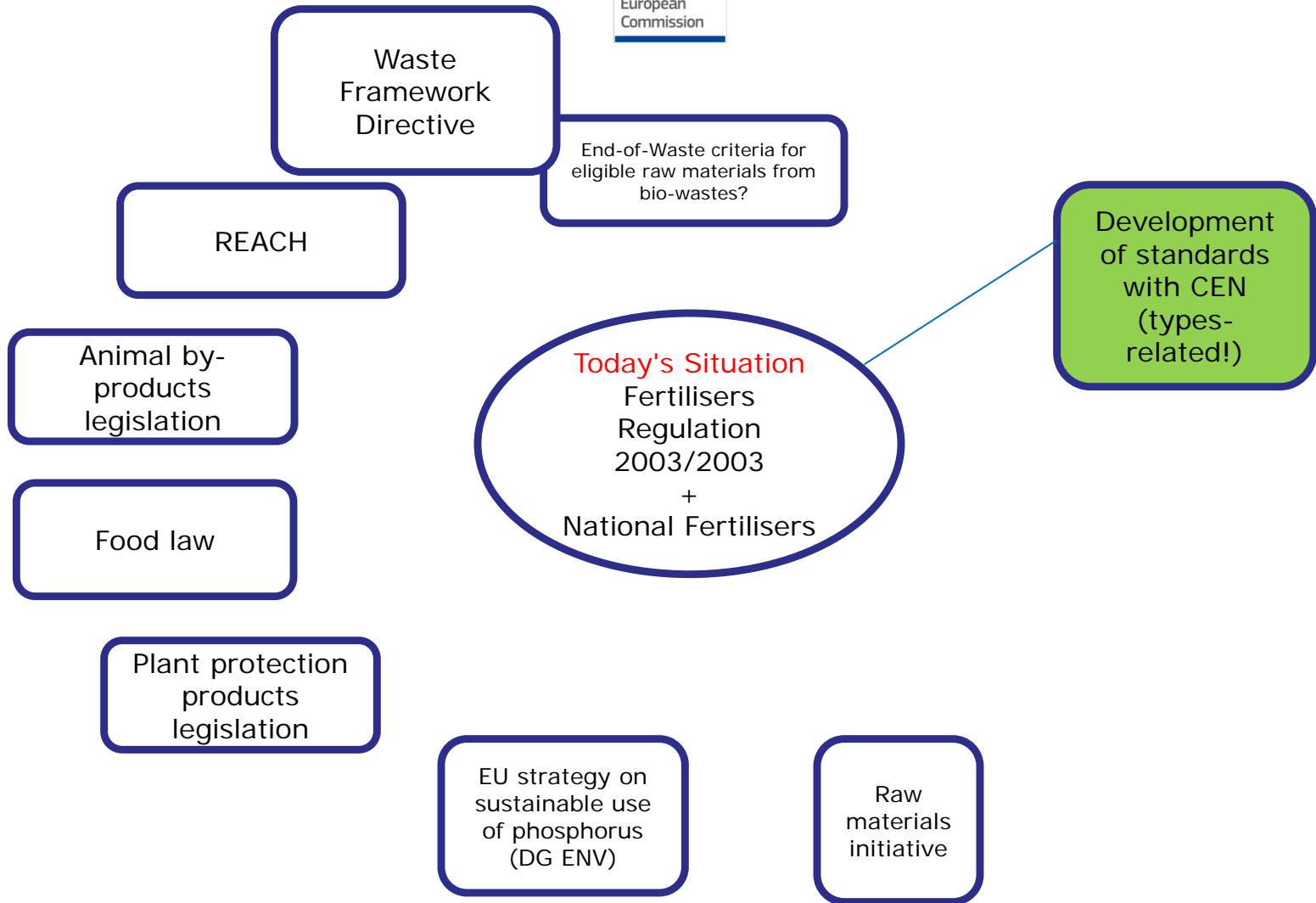
28 National Fertilisers
Regulations

Placing on the market of
'National Fertilisers'

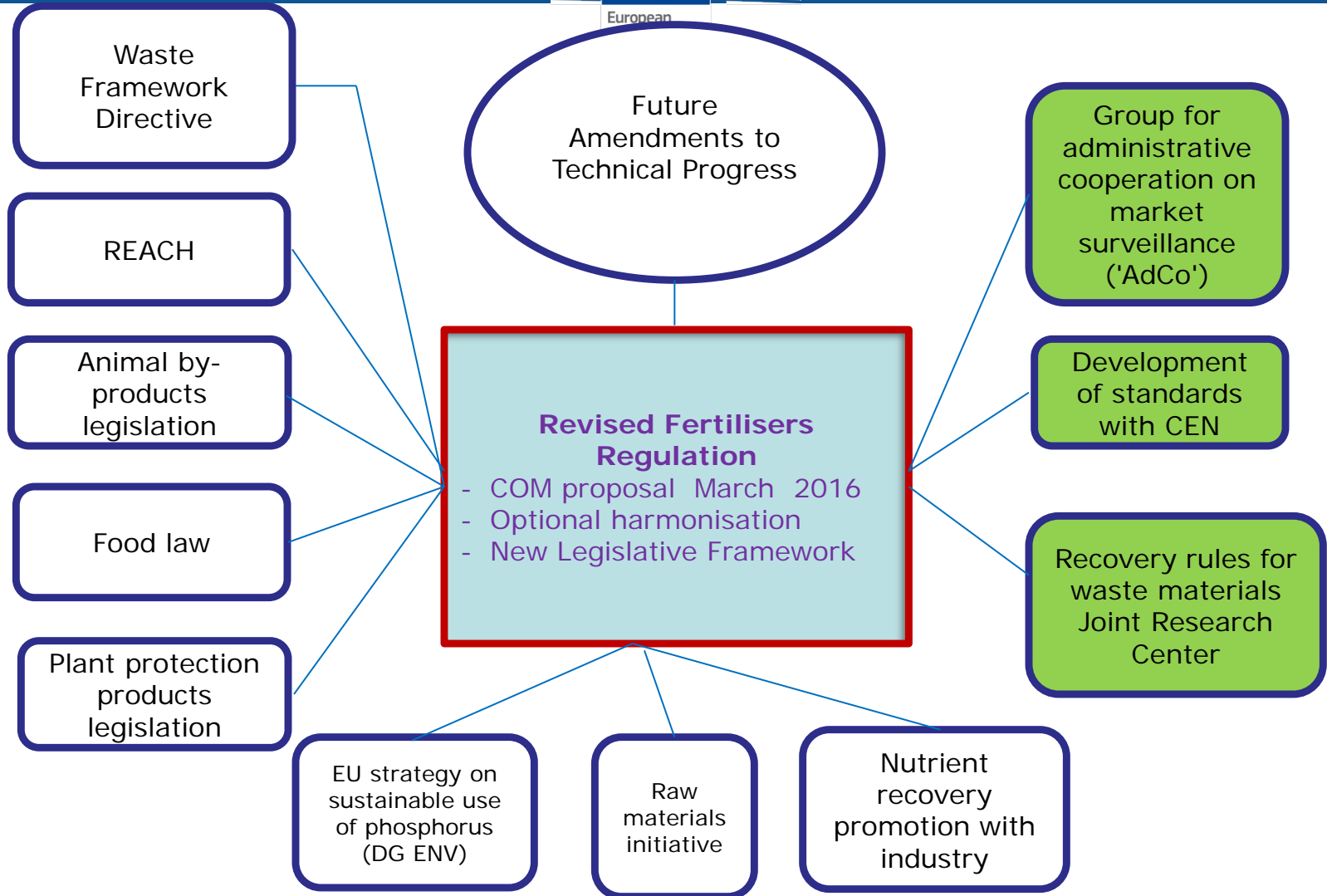
Scope open to other
fertilising materials

Mutual recognition !

The graphic features 28 national flags of EU member states arranged in a grid around a central text box. The flags include: Belgium, France, Italy, Hungary, Germany, Austria, Denmark, Ireland, United Kingdom, Greece, Portugal, Finland, Spain, Sweden, Czechia, Cyprus, Bulgaria, Latvia, Estonia, Poland, Slovakia, Slovenia, Romania, and Croatia.



Today's coherence with other policies ???



Tomorrow's links established with other instruments



Optional harmonisation

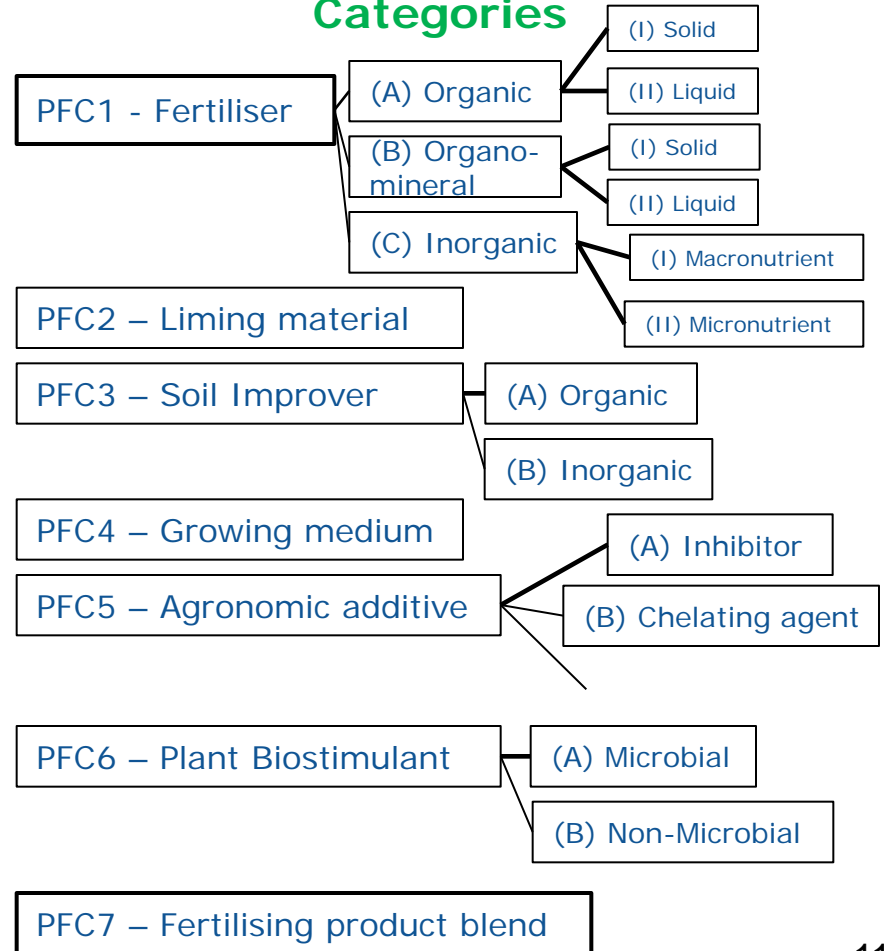
- Member States may allow other fertilisers on their markets without the CE marking
- Harmonise rules at EU level for products :
 - where scientific consensus exists,
 - where need to freely circulate exists
- Less market disruptive: CE-products compete with national ones

2. Scope for new combinations

Component Material Categories

- CMC 1: Non-polymer virgin materials
- CMC 2: Simple plant parts or extracts
- CMC 3: Compost
- CMC 4: Energy crop digestate
- CMC 5: Other digestate
- CMC 6: Food industry by-products
- CMC 7: Micro-organisms
- CMC 8: Agronomic additives
- CMC 9: Nutrient polymers
- CMC 10: Other polymers
- CMC 11: Animal By-products

Product Function Categories



NLF: Conformity assessment procedures

- Procedure depends on component material and product function (Annex IV, Part 1)
- Four modules (Annex IV, Part 2)
 - Module A: Internal production control
 - Module A1: Internal production control plus supervised product testing
 - Module B + C: EU-type examination and conformity to type based on internal production control
 - Module D1: Quality assurance of the production process

Illustrative example 1:

how to obtain a CE Mark for inorganic fertiliser (PFC 1(C))
composed of superphosphate (CMC 1)

Main product requirements:

REACH-registration with CSR for fertiliser use

Limits for heavy metal contaminants

Minimum content of P₂O₅

Label must include:

- Components above 5%
- Content of total P₂O₅ and various soluble forms of P₂O₅

Illustrative example 1:

how to obtain a CE Mark for inorganic fertiliser (PFC 1(C))
composed of superphosphate (CMC 1)

Conformity assessment:

Module A is applicable

**Annex IV, Part 1,
Point 1(1)(a)**

**Manufacturer draws up technical documentation to
prove conformity with product requirements**

**Annex IV, Part 2,
Module A(2)**

**Manufacturer draws up conformity declaration and
affixes CE marking**

**Annex IV, Part 2,
Module A(4)**

**Manufacturer ensures that production process
remains compatible**

**Annex IV, Part 2,
Module A(3)**

Illustrative example 2:

how to obtain a CE Mark for organic fertiliser (PFC 1(A))
composed of compost (CMC 3)

Main product requirements:

Compliance with recovery rules for compost (material purity + stability)

Limits for heavy metal contaminants

Minimum content of nutrients and organic carbon

Label must include:

- Components above 5%
- Content of nutrients and organic carbon

Illustrative example 2:

how to obtain a CE Mark for organic fertiliser (PFC 1(A))
composed of compost (CMC 3)

Conformity assessment:

Module D1 is applicable

**Annex IV, Part 1,
Point 4**

**Manufacturer operates a quality system under
surveillance of notified body**

**Annex IV, Part 2,
Module D1 (5)-(6)**

**Quality system includes input material inspection
and output material sample testing**

**Annex IV, Part 2,
Module D1 (5)**

**CE marking indicates of the identification number of
the notified body**

**Annex IV, Part 2,
Module D1 (7)**

Preparing the future

1. Development of recovery rules for struvite, biochar and ash-based products
2. GROW mandated JRC – IPTS (Seville, ES)
3. Kick-off meeting on 6 and 7th July 2016
4. Contract will last until end 2018
5. Inclusion of JRC recommendations in Annex II and amendments to Annex IV via delegated acts

"Commission Proposal for a new Regulation for making available on the market of CE marked/EU Fertilising Products"

- Adopted on 17th March 2016: proposal + impact assessment reports:
<http://ec.europa.eu/DocsRoom/documents/15949>
- Public consultation after adoption:
http://ec.europa.eu/transparency/regdoc/?fuseaction=feedbackreport&doc_id=3092157
- On-going co-legislative process (Council, EP, National Parl+EESC+CoR)

Conclusions

- **Level playing field, scale up industrial production of organic fertilisers**
- **Eliminating the regulatory barriers for placing on the market CE-marked fertilising products**
- **Alternative feedstock, cleaner feedstock, lowered environmental footprint (cadmium, biodegradable plastics)**

Closing the loop between organic waste and fertilisers

The benefits of the proposed EU regulation

New opportunities for SMEs



Less energy intensive production and reduced carbon footprint



More than 120.000 new jobs



10% reduction in heavy metals in EU soils

More choice of fertilising products for farmers

New opportunities for farmers to sell their by-products

Harmonising safety, quality and labeling of inorganic and organic fertilisers across the EU

Thank you for your attention !

**European Commission
DG Growth
Unit D2 - Chemicals Industry**

eric.liegeois@ec.europa.eu



European Sustainable Phosphorus Platform

info@phosphorusplatform.eu

www.phosphorusplatform.eu



[@phosphorusfacts](https://twitter.com/phosphorusfacts)



ESPP meeting on EU Fertiliser Regulation revision project Brussels 29th June 2016

Morning:

- overview of proposal: DG GROW Eric Liégeois, Vincent Delvaux
- positions of: ESPP, Fertilizers Europe, ECOFI, European Biogas Association, COPA-COGECA, European Compost Network, EUREAU

Afternoon:

- discussion of technical issues of proposed Fertiliser
- EIP AGRI Focus Group on agronomic use of recycled nutrients (information)
- JRC criteria process for struvite, ashes, biochars (STRUBIAS)



Fertiliser Regulation: additional comments sent by email

- **Acceptance in Europe of crops grown outside EU using non Fertiliser Regulations conform waste-derived materials**
- **Compost using animal by-products (CMC3 / APB Regulation)**



Fertiliser Regulation: documents

Summary of proposed Regulation, in ESPP's SCOPE Newsletter n° 120

<http://www.phosphorusplatform.eu/images/scope/ScopeNewsletter120.pdf>

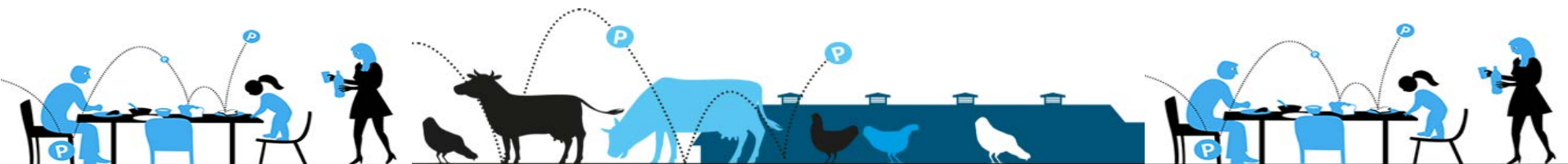
Complete EU Commission proposed text

<http://ec.europa.eu/DocsRoom/documents/15949>

ESPP comments <http://www.phosphorusplatform.eu/platform/2015-09-09-10-54-12/regulatory-activities>

All stakeholder comments published by EU

http://ec.europa.eu/transparency/regdoc/?fuseaction=feedbackreport&doc_id=3092157



Fertiliser Regulation: ESPP comments 12th May 2016

ESPP is favourable to the project

- important for nutrient circular economy and return of carbon to soil
- subsidiarity is positive: Member States can continue to authorise local products
- flexible and open approach will enable innovation
but CMC/PFC complexity: risk of loopholes, accidental exclusions



Fertiliser Regulation: ESPP comments 12th May 2016

Traceability

ESPP proposes obligatory traceability and labelling for any product susceptible to contain organics (= not if incinerated) from

- sewage sludge
- manures
- household food wastes derived organics

- Refer to art. 6(5) - 6(7) packing specifications
- Could be coherent with Annex IV Conformity Assessment
- No contradiction to internal market / CE mark



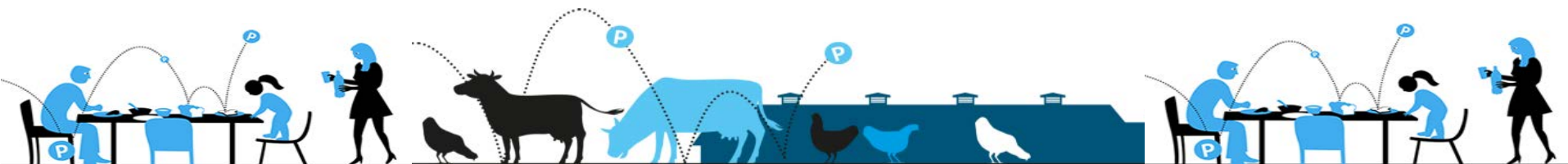
Fertiliser Regulation: ESPP comments 12th May 2016

Effectiveness as a fertiliser

Art 42(1)(b) specifies that new PFC or CMC should be “sufficiently effective”
... but this is not defined

ESPP proposal:

- Either show solubility in water or neutral ammonium citrate (>80% ?)
- Or provide demonstration trials and specify for what crops, what soil pH



Fertiliser Regulation: ESPP comments 12th May 2016

Digestates

No justification for having a specific CMC for “Energy crop” digestates

→ Conflicts between food and energy crop production

Conformity Assessment Procedures (modules A and D1) should be “lighter” for digestates using ONLY the following input materials:

- energy crops
- other non processed crop by products
- manures



Fertiliser Regulation: ESPP comments 12th May 2016

Clarify criteria for adding new CMCs or PFCs

Art. 42.1 specifies three conditions for modifying Annexes I – IV

- Likely significant trade
- Evidence of no risk
- “sufficiently effective”

This is not applicable as written: e.g.

- a new CMC may not be susceptible to trade if used near site of production
- risk of a CMC can only be assessed as function of its use, after processing to PFC

ESPP proposes to specify separately criteria for additions to Annex I (PFCs) and Annex II (CMCs)



Fertiliser Regulation: ESPP comments 12th May 2016

Coherence with REACH

Add “digestate” to REACH Annex V, Entry 12:

→ exclusion from REACH of composts, biogas AND DIGESTATES.

Specify that Art. 2(7)d of REACH (“recovered substances”) applies to any product covered by the revised Fertiliser Regulation which is not produced from virgin materials



Fertiliser Regulation: ESPP comments 12th May 2016

New CMCs

Criteria definition underway: struvite, ash-based materials, biochars

- objective should be JRC criteria preparation and submission to Member States in time to add into Annexes 'immediately' after Regulation publication
- keep it simple, not collect 'all' data, only demonstrate effectiveness and safety

New materials for which criteria should be launched:

- 'mineral' N fertilisers recovered from organic waste treatment, gas scrubbing
- Dried / pelletised / nutrient balanced animal manures
- Other precipitated phosphates (K-struvite, brushite ...)

Sewage derived products:

- safety (contaminant), traceability, Conformity Assessment specifications



Fertiliser Regulation: ESPP comments 12th May 2016

Other comments on technical wording and definitions

- Definition “non processed or mechanically processed” biological material
- Specify concentrations as dry mass
- Definition of organic content of PFC1(C) “inorganic” fertilisers
- Food industry by-products -> input materials for CMC5 digestates
- Polymers -> admit bio-polymers, polymers for granulation, flocculation ...
- Contaminant limits for pharmaceuticals should apply to inorganic fertilisers if they are recovered from relevant sources



Fertiliser Regulation: ESPP comments 12th May 2016

Other comments on technical wording and definitions

- Definition “non processed or mechanically processed” biological material
- Specify concentrations as dry mass
- Definition of organic content of PFC1(C) “inorganic” fertilisers
- Food industry by-products -> input materials for CMC5 digestates
- Polymers -> admit bio-polymers, polymers for granulation, flocculation ...
- Contaminant limits for pharmaceuticals should apply to inorganic fertilisers if they are recovered from relevant sources

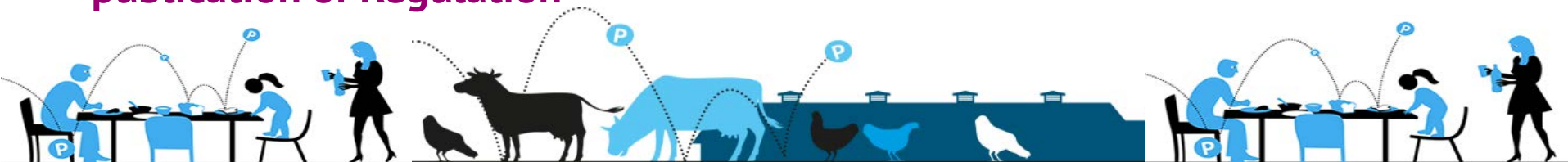


Fertiliser Regulation: struvite, ash, biochars (STRUBIAS)

- ESPP proposed criteria published www.phosphorusplatform.eu/regulatory
- DG GROW mandate to JRC to prepare draft criteria (insert into annex II CMCs)
- JRC work launched. Expert group designated to support this work (STRUBIAS)
First meeting 6-7 July
- Draft “Background document” JRC 21/6/16: 130 pages, 30 general questions:
E.g. : “Q2. What are the major limitations that restrict the collection of crop residues ? What is the expected cost of their collection” or “Q30. What are the other drivers and mechanisms for the determination of mineral P-fertiliser prices in Europe?”

ESPP proposals:

- collect sufficient information to justify effectiveness, market potential, safety
.... NOT try to be exhaustive
- Draft pragmatic operational criteria, not write a thesis
- Fix objective to complete criteria and consult Member States before
publication of Regulation

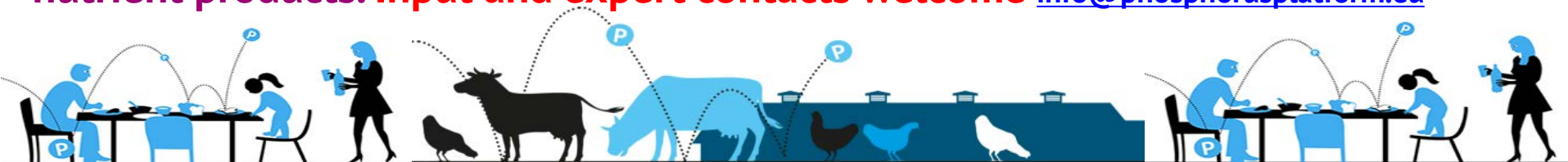


EIP-AGRI Focus Group FG19 “Recycled Nutrients”

- ESPP + 60 organisations proposed “Agronomic use of recycled nutrients”
See SCOPE Newsletter n° 114 <http://www.phosphorusplatform.eu/images/scope/ScopeNewsletter114.pdf>
- Theme selected by EIP-AGRI. 20 experts selected (inc. ESPP). Launch 5/2016.
Work < 1 year. <https://ec.europa.eu/eip/agriculture/en/content/focus-groups>
- Expected Focus Group outputs
 - “mini-papers” (written by expert group, published by EIP-AGRI)
 - proposals for EIP-AGRI Operational Groups
 - identify R&D needs - possible input to Horizon 2020
 - dissemination needs and other actions

Possible mini-papers suggested to date: quality and monitoring standards for recycled nutrient products - logistics and flows - end-user requirements (farmers, food industry) - P-recovery technologies - regulations, on farm nutrient management tools and practice - soil organic matter, nutrient use efficiency - LCA and environmental impacts of nutrient recycling.

→ ESPP lead for mini paper on quality and monitoring standards for recycled nutrient products. **Input and expert contacts welcome** info@phosphorusplatform.eu





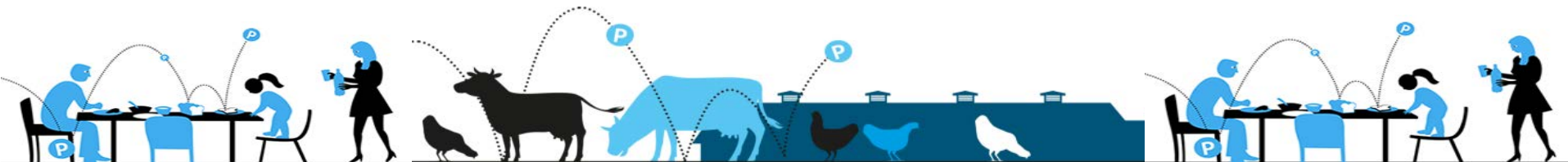
European Sustainable Phosphorus Platform

info@phosphorusplatform.eu

www.phosphorusplatform.eu



[@phosphorusfacts](https://twitter.com/phosphorusfacts)



FER(16)5935

Fertilisers Regulation
ESPP Meeting
Brussels, 29th June 2016

Dominique Dejonckheere

Who are Copa and Cogeca?

Copa [23 million European farmers and family members] and **Cogeca** [22,000 European agricultural cooperatives]. Copa and Cogeca work together in a **joint secretariat** based in Brussels

Mission

To ensure a viable, innovative and competitive EU agricultural and agri-food sector, capable of meeting growing demand for food/non-food/bioenergy

How?

By promoting the views of European farmers and agricultural cooperatives to influence EU decision-makers, the media and public opinion

Review of the Fertilisers Regulation

Farmers should not have to bear the costs of this fertilisers review

- A cadmium level below 60 mg/kg P₂O₅ puts pressure on fertiliser prices – this argument backs Copa and Cogeca's proposal to cut import duties to zero
- CE marked organic fertilisers of non-agricultural origin can compete against organic matter from agricultural sources and further complicate the implementation of the nitrates directive

Review of the Fertilisers Regulation

Farmers need high-quality and safe fertilisers with appropriate labelling. Soil quality and consumer confidence must not be endangered in order to get rid of municipal waste

- End-of-waste criteria for digestate must provide a solid basis for their safe use
- EU end-of-waste criteria must not be less stringent than the stricter criteria already in place at national level

Review of the Fertilisers Regulation

We promote further incentives and investments to recycle nutrients in particular in the use of livestock manure

This would be in response to increasing scarcity of phosphorus and in fighting climate change

Copa and Cogeca's position

- ❖ Establish a positive definition of inorganic fertilisers and a limited list of CE marked inorganic fertilisers, together with their EU specifications
- ❖ Set a cadmium limit that is not below 60mg + a transitional period
- ❖ Review the EC's proposal on coated fertilisers + set a transitional period
- ❖ Establish a Constitutive Material Category (CMC 11) for processed manure and mineral concentrate
- ❖ Set higher safety and quality standards for organic and organo-mineral fertilisers (xenobiotic compounds, P solubility, at least 3% N)
- ❖ Set a minimum for phosphate solubility and labelling



Thank you for your attention

www.copa-cogeca.eu

EBA's position on proposal to revise the Fertilisers Regulation

Nicolas de la vega

European Biogas Association

ESPP 29th June EU Fertiliser Regulation Meeting



EBA

European Biogas Association

Impact on digestate sector and overall reaction

Impact of revision on digestate market:

- Biggest share to remain local and national
- Yet, big opportunities to develop:
 - Economies of scale and technology
 - Trade in border regions – local not always national
 - Improve economic value and consumer's confidence

EBA welcome's overall proposal, including new PFC, CMC, labelling and conformity

EBA recommendation 1: Product Function Categories

Assessment current text: Quality requirements in current text exclude digestate from PFCs. **Big barrier to Circular Economy!**

Recommendation:

- PFC 1 (A) – Org. fertilisers: set NPK and C to DM
- PFC 3 (A) – Org. soil improvers: set C to DM; divide in liquid and solid subcategories

Impact:

- Coherent with safety requirements already set in DM
- Better account of organic substances' value
- No impact on safety or labelling (in FM)

EBA recommendation 2: Expand CMC4

Assessment current text: most agri AD plants using low risk residues to fall under most stringent conformity assessment (Module D1) –Admin burden

Recommendation:

- Energy Crop Digestate CMC4: Add 'manure' and 'crop residues' as input materials

Impact:

- Significant admin reduction for most in-farm AD installations by using method of internal conformity assessment (Module A)
- More compatible with Circular Economy and Energy Union priorities
- No impact on safety, as strong conditions on apply PFC and CMC

Facilitating a level playing field for digestate in EU legislation

Digestate in REACH:

- **Current situation:** Digestate not formally excluded and likely to cause heavy burden on producers if applied.
- **Recommendation:** add digestate to Annex V Entry 12 of REACH along with compost and biogas; Commission to propose technical amendment

Nitrates Directive:

- **Current situation:** diverging and often disproportionate national interpretations of 'animal manure' in 170 kg/h limit
- **Recommendation:** Commission to give guidance to MSs, keeping in mind technical developments in manure processing and pro-rata principle

Thank you

Nicolas de la Vega

European Biogas Association

Renewable Energy House
Rue d'Arlon 63-65
B - 1040 Brussels

+32 24.00.10 – 82
delavega@european-biogas.eu
www.european-biogas.eu

ECN's Position on the Proposal for an Fertilising Products Regulation / COM(2016) 157

ESPP- Technical Meeting on the Proposal of the
New Regulation on Fertilising Products
29 June 2016 / Brussels



ECN – European Compost Network

Dr. Irmgard Leifert /Board Member of ECN e.V.

ECN - Redesign of ECN`s Logo / May 2016



European Compost Network ECN e.V.
Excecutive Director Dr. Stefanie Siebert

Email: info@compostnetwork.info
Website: www.compostnetwork.info

EU Transparency Register: 26513411360-51



ECN – Mission and Visions

Vision

ECN's vision is living well within the limited resources of the planet respecting the organic cycle.

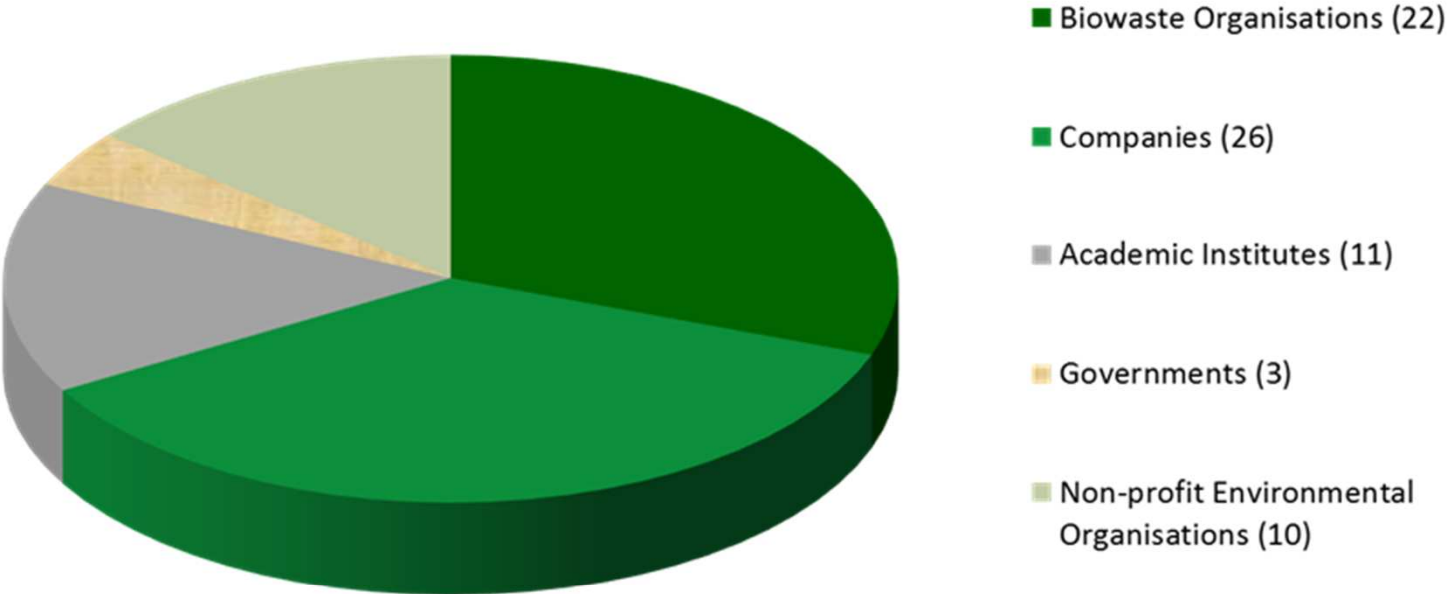
Mission

Ensure that we protect soils for the next generations by:

- Being Ambassadors of the organic cycle
- Promoting separate collection and biological treatment of organic resources
- Promoting production and use of quality assured compost and digestate
- Supporting the circular economy and creating local jobs



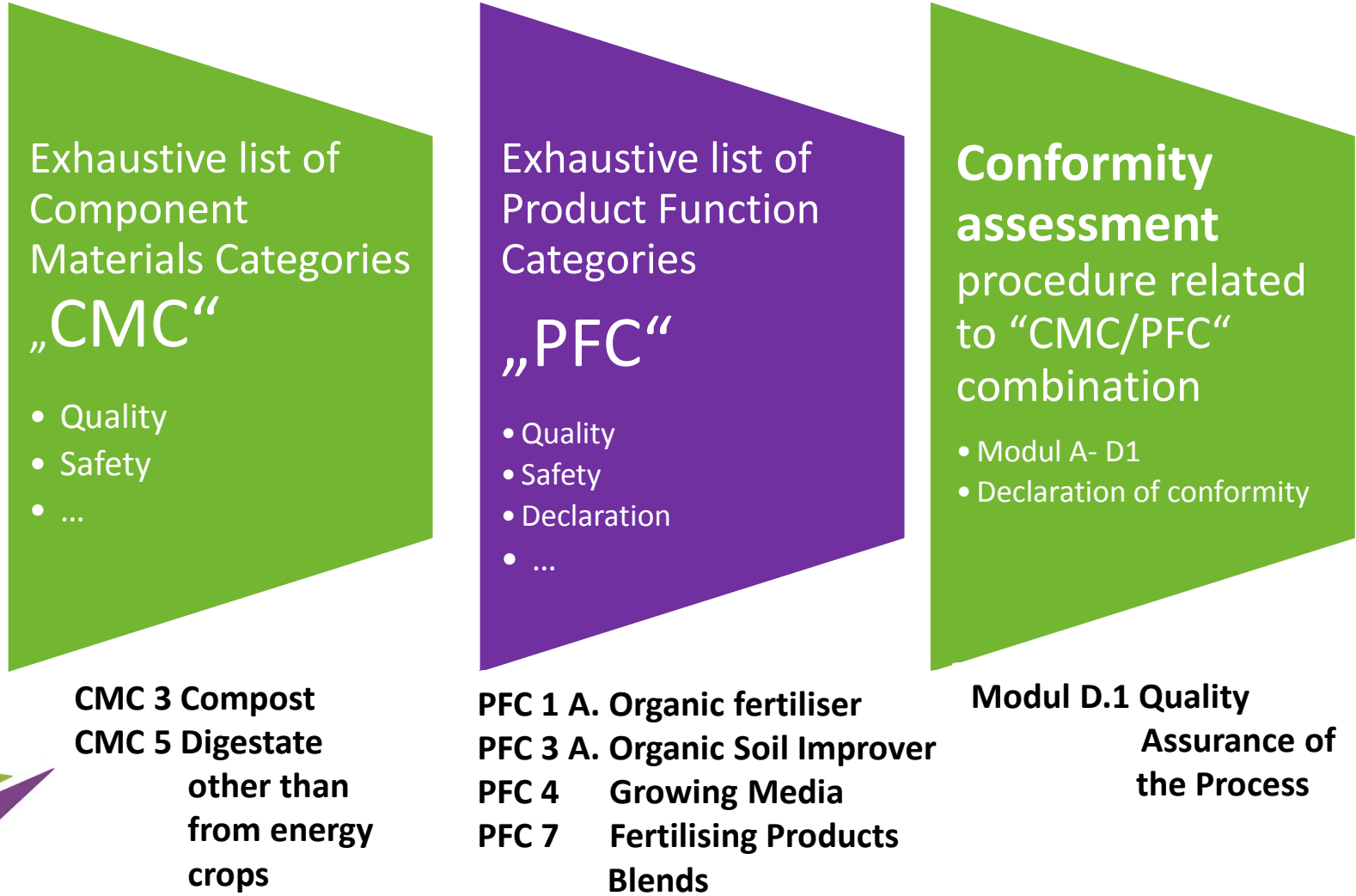
ECN - Status of Membership



ECN represents more than 3.000 treatment plants with more than 30 M tpa treatment capacities in 27 European countries.

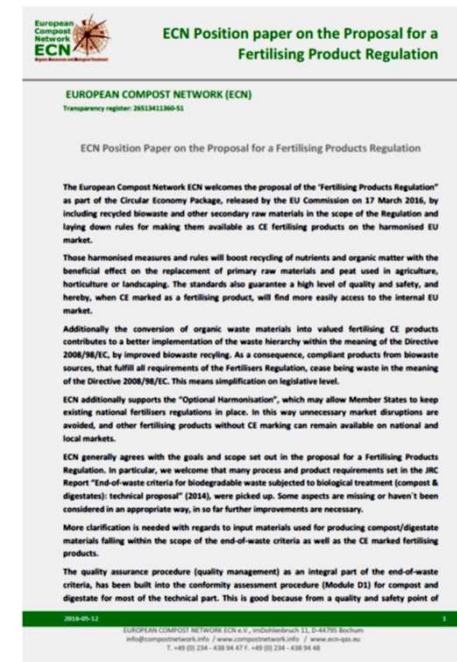


NFR – New structure and allocation of compost and digestate from biowaste



ECN – Position on the New Fertiliser Regulation (NFR) / 05 May 2016 (1)

- **General support on the objectives of the NFR**
 - Boosting organic matter (biowaste) recycling from biowaste within CE Package
 - Integration of organic fertilising products into the goals and scope of the NFR
 - Introducing harmonised EU rules for products diverting from organic waste materials
 - Creating access to CE marking and free trade for organic fertilising products across EU
 - Maintaining the existing “*Optional Harmonisation*” scheme, free choice to opt for compliance with national rules for fertilising products restricted to national markets or CE marked fertilisers with unrestricted access to EU market



ECN – Position on the New Fertiliser Regulation (NFR) / 05 May 2016 (2)

- **General support on the objectives of the NFR**
 - Adoption of the most requirements and specifications for compost and digestate set in the JRC Report “End-of waste criteria (EOW) for biodegradable waste subjected to biological treatment (compost & digestate): technical proposal (2014)
 - Building up the quality-assurance procedure as integral part of EOW into the conformity assessment procedure for CE marked fertilising products from compost and digestate
 - Determining the EOW-status for compliant products from biowaste sources fulfilling all requirements of the NFR

ECN- Requets for clarification in the NFR regarding to compost and digestate (1)

- **NFR – Article 18: EOW-Status according to Article 6 (1) of Directive 2008/98/EC for CE marked fertilising products**
 - Referring to Article 6 No 4 *“Where criteria have not been set at Community level under the procedure set out in paragraphs 1 and 2, Member States may decide case by case whether certain waste has ceased to be waste taking into account the applicable case law...”*
 - Determining if/in what case national EOW status of compost and digestate produced from approved input materials listed in the NFR, can be used on national markets only
 - Parliamentary procedure: Amendments of the criteria set in the Annexes of the NFR for compost and digestate shall be adopted in accordance with the regulatory procedure with scrutiny set in Article 39(2) of Directive 2008/98/EC

ECN- Requets for clarification in the NFR regarding to compost and digestate (2)

- In **Article 45** „Amendments to Regulation (EC) No 1069/2009 – linked to **Annex II, CMC 11** „Certain Animal By-products“
 - Determination of an „*End point in the manufacturing chain*“ for organic fertilisers and soil improvers – referred to in Article 32 (EC) No 1069/2009 - beyond which they are no longer subject to the requirements of the ABPR
 - Clarification is needed, if either ABPR treatment parameters are pre-dominant over the proposed time/temperature files in the proposed NFR
 - Legal certainty is required due to existing national exemptions from ABPR by treating biowaste from households for compost /digestate production

➔ ECN welcomes the initiative of the DG GROW discussing these most relevant issue with DG SANTE



ECN- Requets for clarification in the NFR regarding to compost and digestate (3)

- **Input material for CE marked fertilising products CM3/CM5 - Annex II**
 - *Biowaste according to Directive 2008/98/EC*
 - *ABP of categories 2 and 3 according to (EC) No 1069/2009*
 - *Living or dead organisms or parts of them, which are processed or unprocessed only by manual, mechanical...dissolution... extraction...*
 - Exemptions:
 - Organic fraction of mixed municipal household waste separated through mechanical, physical-chemical, biological and/or manual treatment
 - Sewage sludge, industrial sludge (?), dredging sludge
 - ABP category 1 according to (EC) No 1069/2009

➡ ECN calls for a defined, authorized input list on organic materials for producing compost and digestate for CE marked fertilising products

ECN requests a guidance documents with waste codes, material origins and material specifications (referring to ECN- QAS / JRC Report EOW, Tab. 14)



Input materials for producing compost/ digestate

ECN-QAS Manual, 2014

JRC Report on EOW criteria for compost and digestate, 2014

|  | | QUALITY MANUAL | Page 8 |
|---|---|--|---|
| | | INPUT MATERIALS | ANNEX C II 2 |
| EWC code | Waste type | Specification of permitted materials | Remark |
| | canteen waste | | Individual national regulations with diverting treatment requirements for catering waste must be considered |
| 20 01 25 | Edible oil and fat | | Only edible oil and fat of animal origin is covered by ABPR ¹⁾ In this case it is included in the definition of catering waste |
| 20 01 38 | Wood other than mentioned in 20 01 37 | | Natural wood. Not allowed if contains veneers, other coatings or preserving substances. |
| 20 01 99 | Other fractions not otherwise specified | Separately collected biowaste from households and similar institutions | Bio-bin; brown-bin collection; if it contains catering/ kitchen waste: ABPR ¹⁾ Individual national regulations with diverting treatment requirements for catering waste must be considered |
| 20 02 Garden and park wastes (including cemetery waste) | | | |
| 20 02 01 | Biodegradable waste | Garden and park waste Algae, pond waste Landscape gardening waste, green waste from cemeteries | |
| 20 03 Other municipal wastes | | | |
| 20 03 02 | Waste from markets | Separately collected vegetable and other biowaste | |
| ABPR ¹⁾ Input materials underlying the ABP-Regulation (EC) Nr. 1069/2009 | | | |

Table 14: Examples of input materials used for producing compost/digestate materials falling within the proposed scope for EU end-of-waste criteria

| Input material sources | Examples/Specifications ²⁾ |
|---|--|
| Parks, ¹⁾ gardens, cemeteries and other green spaces ¹⁾ | Examples: Leaves, grass, branches, fruit, flowers, plants and plant parts |
| Households ¹⁾ | Examples: Bio-waste from households: Fruit and vegetable remainders, coffee and tea remainders, food remainders, plants and soil attached to plant parts Bags for source-separated household waste shall be biodegradable (consisting of paper or biodegradable plastics according to EN 13432 or EN 14995). |
| Caterers and restaurants ¹⁾ | Examples: Fruit and vegetable remainders, coffee and tea remainders, food remainders. |
| Food and beverage related retail premises ¹⁾ | Examples: Bio-waste from markets, food and feed remainders |
| Food and beverage processing plants ¹⁾ | Examples: Food waste, food washing waste, sludge from food and feed processing plants not containing pollutants |
| Horticulture ¹⁾ | Examples: Leaves, grass, branches, fruit, flowers, plants, plant parts bark, weeds, mushrooms, soil attached to plant parts and peat |
| Forestry ¹⁾ | Examples: Bark, wood, wood chips, sawdust |
| Agriculture ¹⁾ | Examples: Straw, harvest remainders, silage, plant material, energy crops ³⁾ and catch crops ³⁾ Manure as defined in ABP Regulation (EC) No 1069/2009 |
| Fishery and aquaculture ¹⁾ | Examples: Slaughter waste and fodder residues from traditional fisheries and aquaculture industry, crustacean shells and similar residues, seaweed |
| Animal by-products Category 2 and 3 | See the ABP Regulation (EC) No 1069/2009 and implementing Regulation (EU) 142/2011 for allowable input materials |

¹⁾ If this category includes animal by-products the Regulation (EC) No 1069/2009 for animal by-products should be followed.
²⁾ Only 'source-separated' input materials; digested or composted materials derived from these materials may be used as well.
³⁾ Only if the treatment process is a waste treatment process, i.e. the resulting output is considered a waste material



ECN- Requets for clarification in the NFR regarding to compost and digestate (4)

- **Annex II / Preface CMP and input material** compliance with maximum limit values in Annex I of NFR
 - For avoiding misuse of not suitable input materials and „dilution-effects“ input materials has to comply with the limit values in Annex I
- **Article 4 Nr. 2 „Product Requirements“ / Nr. 2**
 - Additional requirements of food and feed safety within the EC (No) 178/2002 – for all aspects not covered by Annex I, II for CE marked fertilising products
 - Implementing specified use constructions for CE fertilising products

ECN- Requets for clarification in the NFR regarding to compost and digestate (5)

- **Article 20-28 „Notification of Conformity Assessment Bodies“**,
 - New conformity assessment in the NFR for secondary raw materials based on an independent „conformity assessment body“ (= „notified body“) for verifying and attesting the compost/digestate product quality and the producers quality system
 - Member states shall designate a „notifying authority “ to control the quality of work of conformity assessment bodies
 - Requirements -relation to notified bodies (Article 23 No 3) – bodies belonging to business association or professional federation are allowed, if independent and no conflict of interest exists
 - ECN-QAS certificate for compost and digestate well established as benchmark for national QS schemes, but without accreditation

→ ECN QAS / acknowledged national QS systems – equivalent and structural fit as notified body for conformity assessment?

→ Announcement of the DG GROW for workshop concerning QS



ECN – Requests for amendments in the NFR (1)

- **Introduction of different requirements for maximum limits for heavy metals to the different categories for fertilising products**
 - Cadmium (Cd) – 3,0 ppm (dm) for mineral organic fertiliser < 5 % P₂O₅ (m)
1,5 ppm (dm) for organic fertiliser > 2 % P₂O₅
3,0 ppm (dm) for organic soil improver
1,5 ppm (dm) for inorganic soil improver
3,0 ppm (dm) for growing media

→ ECN calls in general for the same heavy metals thresholds for all PFCs,
Sole exemption should be set for the use of native, unprocessed bark as
component for growing media or organic soil improver by 3 ppm Cd.

→ ECN calls for **deletion of Cr VI only for CMC 3 and CM5**,
because it is not existent in compost and digestate

→ ECN calls for **deletion of PAH 16 only for CM3 and CM5**,
because separate collection of biowaste is sufficiently safe



ECN – Requests for amendments in the NFR (2)

- **Hygienic parameters „ Escherichia coli or Enterococcaceae“ for CMC 3 and CMC 5 / PFC 1 A /PFC 3A / PFC 4**
 - As process parameter within the ABPR mainly to cross-check the effectiveness of the sanitisation step of treatment – but not for the finalised status of the end products
 - Problem of reinfection in natural occurring environments
 - ➔ ECN propose to delete Escher. coli or Enteroc. for compost and digestate
 - ➔ ECN propose to introduce analytic of seeds/weeds in CMC3 and CMC5
- **„Organic Carbon“ content of 15 % by mass in solid organic fertilizers, 15% in liquid organic fertilizers and 7,5 % in soil improvers**
 - ➔ ECN propose to replace the criterion „Organic Carbon“ to „Organic matter“ with a minimum value of 15 % in dry matter as it is set in the JRC Report for compost and digestate (ref. analytical method)



ECN – Requests for amendments in the NFR (3)

- **Minimum nutrient content of PFC 1 A Organic fertilizer**

- Solid: 2,5% N // 2% P₂O₅ // 2% K₂O (by mass)
- Liquid: 2 % N // 1% P₂O₅ // 2% K₂O (by mass)

➔ ECN calls for introduction the dry matter- basis for the „minimum nutrients content/quantities“ in organic fertilisers generally.

- Assigned purpose: a better classification of materials in PFC 1.A (I) solid and (II) liquid “Organic fertiliser” and a better comparability of nutrient contents in different organic fertiliser products

ECN – Requests for amendments in the NFR (4)

- **Labelling requirements**
 - Checking of tolerances rules for organic soil improvers versus organic fertilizers for nutrient contents, Corg/Norg, granulometry, quantity
- **Phythygienic parameters**
 - ECN proposal for an introduction of the analytical parameter „seeds and weeds“ –referring to JRC report - for CMC 3 and CMC 5
- **Analytical methods / CEN standards / „Common or technical specifications“**
 - Implementing a list of harmonised methods and standards by EU COM /CEN in progress
- **Stability criteria for digestates**
 - Adding a third alternative method: „Organic acid content of maximum 1500 mg/l“ as a well established method by BGK QS (ref. JRC Report)



ECN – Positions on the NFR

| Agreements | Clarification | Amendments |
|---|---|--|
| Scope of NFR including organic fertilising products | -Article 45 „Amendments to (EC) No 1069 /2009“ , “End point of manufacturing chain“ for biowaste from separate collection from households particularly -HIGH Priority | Annex I / Limit values for heavy metals for all PFCs equal Exemption: Cd /bark and CrVI in compost/digestate, PAH 16 in CM3 and CMC 5 |
| „EOW“ status for organic waste diverted materials | Article 16 No 4 „EOW status“ Differentiation from existing national EOW status and products -HIGH PRIORITY | Annex I / Hygienic criteria / Deletion of Escheria c. or Enteroc. for CMC 3 and CMC 5 in PFC 1A , 3A, 4 / Implementation „viable seeds and weeds“: max. 2/litre compost/digestate |
| Access of CE-marked Fertilising products from organic origin to the EU market | Article 20-28 Notification, Notifying authorities, Notified body, requirements | Annex I / Organic Carbon content / Replace with „organic matter“ 15 % dm for PFC 1A solid /liquid and 3 A |
| Quality Assurance procedure /Conformity Assessment | Annex II /CM3 /CM5 Nr.1, Kind, origin of eligible input materials for CE marked Fertilising Products (waste codes classification) -HIGH PRIORITY | Annex I / Minimum nutrient contents in PFC 1 Solid and liquid organic fertilizers / Replace basis fresh mass to dry matter |
| | Annex II CMC /Preface / CMC and input material compliance with limit values in Annex II and I | Annex III / Labelling requirements Differences between org. fertiliser and org soil improver / and list of approved analytical methods |
| | Article 4 Nr. 2 Product requirements to food and feed safety ref. (EC) No 178/2002 | Article 42 „ Amendments of Annexes“ via „delegated acts“ by EU COM |

Thank you!

More informations:

www.compostnetwork.info

Info about ECN-QAS:

www.ecn-qas.eu





European Consortium
of the Organic-Based Fertilizer
Industry

Comments submitted on the draft EU regulation on fertilising products

29 June 2016 – ESPP meeting on recycled nutrient products in the proposed EU Fertiliser Regulation revision

Benoît PLANQUES – ITALPOLLINA S.p.A. - Regulatory Manager

1

ECOFI ?

- Created in March 2014 to represent the European producers of organic fertilizers, organo-mineral fertilizers and organic soil improvers.
- Members are active in most European countries and also export or are active in many other countries, including the Mediterranean region and the Middle East.
- Producers of fertilizing products, based on different raw materials (manure, industrial by-products) and use different process.
- Working to improve the nutrient recovery, by developing new products.

<http://www.ecofi.info/>



2

General comments

- Article 2 : no definition of “material”
- Problems on:
 - definition of PFC1 and PFC3
 - definition of CMC 2, 6 and 11
 - safety requirements
 - labelling
 - Translation between EN and FR or I

More details on

<http://www.ecofi.info/2016/05/ecofi-responds-eu-commissions-proposal-regulation-fertilising-products/>



3

Organic Fertilisers: definition

- An organic fertiliser shall contain **organic** carbon (C) and nutrients of solely biological origin, ~~excluding material which is fossilized or embedded in geological formations.~~
- A solid organic fertiliser shall **be an organic fertiliser which is neither in suspension nor in solution within the meaning of PFC 1(A)(II) in this Annex.**
- A liquid organic fertiliser **shall be an organic fertiliser in suspension or in solution, where:**
 - a suspension means a two-phase dispersion in which solid particles are maintained in suspension in the liquid phase, and
 - a solution means a liquid that is free of solid particles.



4

Organic Fertilisers: definition

- SOLID FORM

The CE marked fertilising product shall contain at least one of the following declared nutrients in the minimum quantities stated:

- 2,5% by mass of total nitrogen (N), **or**
- 2% by mass of total phosphorus pentoxide (P₂O₅), **or**
- 2% by mass of total potassium oxide (K₂O).

- LIQUID FORM

The CE marked fertilising product shall contain at least one of the following declared nutrients in the minimum quantities stated:

- 2% by mass of total nitrogen (N), **or**
- 1% by mass of total phosphorus pentoxide (P₂O₅), **or**
- 2% by mass of total potassium oxide (K₂O).



5

Organo-mineral Fertilisers: definition

- An organo-mineral fertiliser shall be a co-formulation of one or more inorganic fertilisers, as specified in PFC 1(C) below, and **one or more materials** containing organic carbon (C) and nutrients of solely biological origin, ~~excluding material which is fossilized or embedded in geological formations.~~
- A solid organo-mineral fertiliser shall **be an organo-mineral fertiliser which is neither in suspension nor in solution within the meaning of PFC 1(B)(II) in this Annex.**
- A liquid organo-mineral fertiliser **shall be an organo-mineral fertiliser in suspension or in solution, where:**
 - a suspension means a two-phase dispersion in which solid particles are maintained in suspension in the liquid phase, and
 - a solution means a liquid that is free of solid particles.



6

Organo-mineral Fertilisers: definition

- SOLID FORM

The CE marked fertilising product shall contain at least 2,5 % by mass of total nitrogen (N), out of which 1 % by mass of the CE marked fertilising product shall be organic nitrogen (N), **and can contain one or both of the following declared nutrients in the minimum quantities stated:**

- 2 % by mass of total phosphorus pentoxide (P2O5), or
- 2% by mass of total potassium oxide (K2O).

- LIQUID FORM

The CE marked fertilising product shall contain at least 2 % by mass of total nitrogen (N), out of which 0,5 % by mass of the CE marked fertilising product shall be organic nitrogen (N), **and can contain one or both of the following declared nutrients in the minimum quantities stated:**

- 2 % by mass of total phosphorus pentoxide (P2O5), or
- 2% by mass of total potassium oxide (K2O).



7

Soil improvers: definition

- A soil improver shall be a CE marked fertilising product aimed at being added to the soil **in situ** for the purpose of maintaining, improving or protecting the physical **and/or** chemical **and/or** biological properties, **with the exception of liming materials or micro-organisms.** 'Mulch' means a type of soil improver used as protective covering placed around plants on the topsoil whose specific functions are to prevent the loss of moisture, control weed growth, and reduce soil erosion.



8

Organic soil improvers: definition

- **An organic soil improver** means a soil improver containing carbonaceous materials whose main function is to increase soil organic matter content. 'Organic mulch' means mulch containing carbonaceous materials derived from biomass.

~~shall consist exclusively of material of solely biological origin, excluding material which is fossilized or embedded in geological formations.~~



9

Safety requirements

- When the CE-marked fertilising product contains an animal by-product as defined in Regulation (EC) 1069/2009, the manufacturer must demonstrate that the product meets the following criteria:
 1. No Salmonella species in 25 g sample and ≤ 1000 CFU E. Coli / g product; or
 2. No Salmonella species in 25 g sample and ≤ 1000 CFU Enterococcaceae / g product
- No biuret on organic fertilisers, but add on liquid organo-mineral fertilisers
- Same thresholds on heavy metals for PFC containing carbon



10

CMC 2

1. A CE marked fertilising product may contain plants, plant parts or plant extracts having undergone **only physical, mechanical or biochemical processing**. The process may include further concentration, purification and/or blending, provided that the chemical nature of the components is not intentionally modified/alterd by chemical and/or microbial processes.
2. For the purpose of paragraph 1, plants are understood to include algae and exclude blue-green algae.
3. Other plant extracts and materials other than those specified in CMC 2 as well as components structurally similar and functionally identical to components found in plants would fall into CMC 1.



11

CMC 6

- FOOD **CHAIN** BY-PRODUCTS
- 1d) Any other material or substance that has been approved for use in food or animal feed or cosmetology or pharmacy, including food chain industrial by-products with the exception of animal by-products within the meaning of Regulation (EC) 1069/2009, provided that there is no known safety, health or hygiene issue associated with that substance or material.



12

CMC 11: Animal by-products

- welcome the Commission's willingness to enlarge the list of animal by-products that have reached the end point in manufacturing in the spirit of the Circular Economy.
- intend to submit several such processes for approval in the near future



13

Interested in joining the European Consortium of Organic based Fertilizer Industry?

- Contact one of our members for more information

or

- Contact Arnaud Cayrafourcq,
Managing Partner of Prospero
Communications
(arnaud@prospero.ag or
mob. +32 475 89 15 93)



<http://www.ecofi.info/>



14



EurEau position on Fertiliser Regulation

Bertrand Vallet

Policy Officer

Compost and digestates

- ~ Main point: **no exclusion of input materials** for CMCs, especially compost and digestates
- ~ 20-30% of EU demand of phosphate fertilisers difficult to attend without sewage sludge.
- ~ Exclusion of sewage sludge for compost and digestate: why?
 - ~ Certain sewage sludge are good enough to comply with requirements
 - ~ Innovation could bring solution for not yet compliant sewage sludge
 - ~ Traceability and source control are more and more implemented.

Plant description

- ~ Treatment facility (either biogasplant or composting plant) is having **multiple treatment lines** and may treat both sewage sludge as well as biowaste.
- ~ Future legislation should allow this **practice to continue**.
- ~ Both CE-fertilizer and national fertilizer in the same treatment plant with **identification** and **control** of separate treatment **lines**.
- ~ Problematic for sewage sludge not to be accepted anymore in CE-fertilizers production plants.

Technical specification

- ~ Detailed requirements regarding temperature and time for hygienisation.
- ~ Cold climate: difficult to meet **but** with sufficient long storage time at lower temperatures, the same quality requirements can be achieved.
- ~ Regulation should not set strict time-temperature requirement but give the requirement for the **quality of the end-product**.



EurEau

Remaining question

- ~ Market development: does regulation will be enough?
- ~ REACH – Exemption for recovered products like for compost?

Thank you for your attention

Bertrand Vallet

Policy officer

bertrand.vallet@eureau.org



EurEau

Rue du Luxembourg 47-51,
B-1050 Brussels, Belgium
Tel: +32 (0)2 706 40 80
Fax: +32 (0)2 706 40 81
BE 0416 415 347
secretariat@eureau.org
www.eureau.org

EurEau. Water Matters.

www.eureau.org



New EU Regulation on fertilizing products:

Our position

ESPP

29 June 2016





1) Quality of mineral fertilizers matters

Yes to Circular Economy with a few pre-conditions



Requirements towards contaminants and pathogens have to be levelled for **all products** & components covered

The use of waste that poses risks to the environment and does not serve agronomic purposes should not be facilitated!

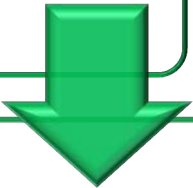
Regardless of the products concerned, **2 key criteria:**
(1) agronomic efficacy & (2) minimum nutrient content

New Regulation is also about mineral fertilizers!

New Regulation is about **food production**:
Mineral fertilizers feed plants in order for
European farmers to achieve **better yields**



New Regulation should establish a clear
definition for inorganic fertilizers

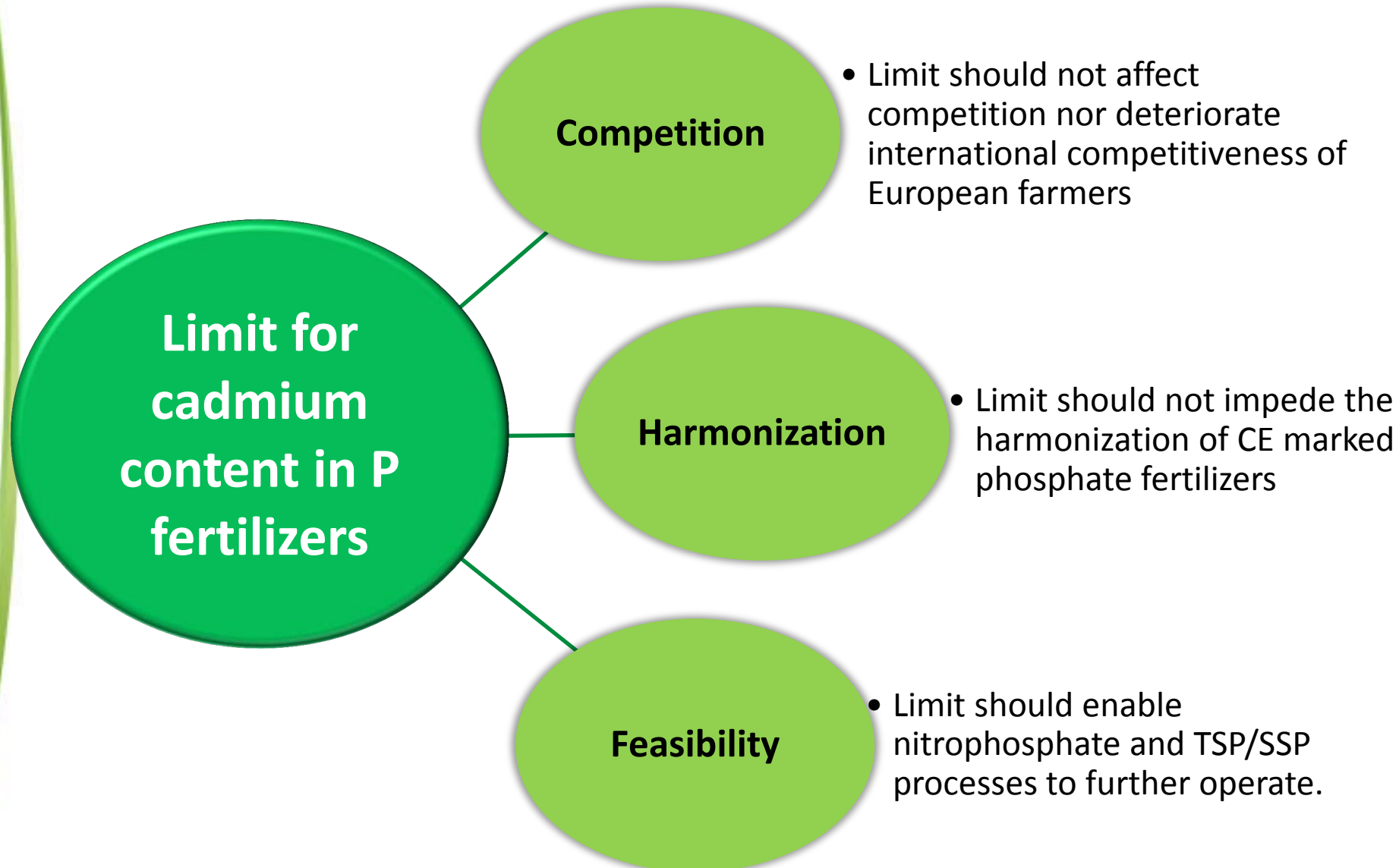


The regulation should guarantee the
effectiveness and the **quality** of mineral
fertilizers (nutrient availability, P solubility)



2) Availability of key mineral fertilizers at stake

Cadmium in P fertilizers: find a balance between all concerns



Controlled Release Fertilizers (CRF)

Let's not impede innovation!



Our request

An impact assessment

We need **time** to do the required **degradation testing** for current (and experimental) systems.



Common development of industry standard for testing + setting criteria

5 years time needed for setting criteria, testing & development